H. R. 1344

To promote and improve access to health care services in rural areas.

IN THE HOUSE OF REPRESENTATIVES

March 25, 1999

Mr. Nussle (for himself, Mr. McIntyre, Mrs. Emerson, Mr. Stenholm, Mr. Bereuter, Mr. Kind, Mr. Moran of Kansas, Mr. Oberstar, Mr. Thornberry, Mr. Stupak, Mr. Hill of Montana, Mr. Defazio, Mr. Peterson of Pennsylvania, Mr. Hilliard, Mr. Berry, Mr. Herger, Mr. Leach, Mr. Latham, Mr. McHugh, Mr. Ney, Mr. Norwood, Mr. Mascara, Mr. Walsh, Mr. Frost, Mr. Boswell, Mr. Skelton, Mr. Baird, Mr. Faleomavaega, Mr. Phelps, Mr. Barrett of Nebraska, Mr. Boucher, and Mr. Rahall) introduced the following bill; which was referred to the Committee on Ways and Means, and in addition to the Committee on Commerce, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To promote and improve access to health care services in rural areas.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) Short Title.—This Act may be cited as the
- 5 "Triple-A Rural Health Improvement Act of 1999".

1 (b) Table of Contents for

2 this Act is as follows:

- Sec. 1. Short title; table of contents.
- Sec. 2. Findings.

TITLE I—PROMOTING ACCESS TO HEALTH CARE SERVICES IN RURAL AREAS UNDER THE MEDICARE PROGRAM

Subtitle A—Hospital-Related Payment Provisions

- Sec. 101. Establishing payment floor for medicare hospital outpatient prospective payment system.
- Sec. 102. Repeal of restriction on medicare payment for certain hospital discharges to post-acute care.
- Sec. 103. Sole community hospitals.
- Sec. 104. Critical access hospitals.
- Sec. 105. Graduate medical education technical amendments.
- Sec. 106. Medicare-dependent, small rural hospitals.
- Sec. 107. Geographic reclassification for purposes of DSH payments.
- Sec. 108. Revision of guidelines for geographic reclassification by wage index.
- Sec. 109. Hospital geographic reclassification for labor costs for all items and services reimbursed under prospective payment systems.

Subtitle B—Medicare+Choice

- Sec. 111. Payments to Medicare+Choice organizations.
- Sec. 112. Repeal of phase out of medicare reasonable cost reimbursement contracts.
- Sec. 113. Medicare+Choice rural demonstration project.

Subtitle C—General Payment Provisions

- Sec. 121. Direct medicare payment for physician assistants, nurse practitioners, and clinical nurse specialists practicing in underserved rural areas
- Sec. 122. Coverage of qualified mental health professional services under medicare.
- Sec. 123. Medicare waivers for providers in rural areas.
- Sec. 124. Safe harbor under the anti-kickback statute for hospital restocking of certain ambulance drugs and supplies.

TITLE II—PROMOTING ACCESS TO HEALTH CARE SERVICES IN RURAL AREAS UNDER THE MEDICAID PROGRAM

- Sec. 201. Continuation of pre-BBA medicaid reimbursement rules for federally qualified health centers and rural health clinics.
- Sec. 202. Medicaid coverage of physicians' assistants.

TITLE III—PROMOTING ACCESS TO HEALTH CARE SERVICES IN RURAL AREAS UNDER THE INTERNAL REVENUE CODE

- Sec. 301. Exclusion of certain amounts received under the National Health Service Corps Scholarship Program.
- Sec. 302. Issuance of tax-exempt bonds by organizations providing rescue and emergency medical services.

Sec. 303. Bank deductibility of small, tax-exempt debts.

TITLE IV—ADDITIONAL PROVISIONS TO ADDRESS SHORTAGES OF HEALTH PROFESSIONALS IN RURAL AREAS

- Sec. 401. Requirement for rural impact Statements for health care regulations.
- Sec. 402. Health professional shortage areas.
- Sec. 403. Access to data.
- Sec. 404. Designation of underserved areas under health care contracts administered by the Office of Personnel Management.
- Sec. 405. Revision of methodology for designation of health professional shortage areas.
- Sec. 406. Sense of Congress regarding the reserve corps of the commissioned corps of the public health service.

TITLE V—TELEMEDICINE

Subtitle A—Improvements to the Medicare Program

- Sec. 501. Improvement of telehealth services.
- Sec. 502. Joint working group on telehealth.

Subtitle B—Development of Telehealth Networks

- Sec. 511. Development.
- Sec. 512. Administration.
- Sec. 513. Guidelines.
- Sec. 514. Authorization of appropriations.

1 SEC. 2. FINDINGS.

- 2 Congress makes the following findings:
- 3 (1) Rural communities have long had great dif-
- 4 ficulty recruiting and retaining health care providers
- 5 to serve the needs of their residents.
- 6 (2) Despite great increases in the production of
- 7 providers in this country (the number of individuals
- 8 per physician fell from 724 in 1965 to 375 in 1995),
- 9 individuals living in rural areas have not shared eq-
- 10 uitably in the benefits of this expansion.
- 11 (3) Over 51,000,000 Americans live in rural
- areas, making up approximately 20 percent of the
- population. Further, 22,000,000 rural Americans

1	live in a federally designated Health Professional
2	Shortage Area.
3	(4) The following conditions are characteristic
4	of rural populations:
5	(A) The relative lack of health care re-
6	sources as compared to urban areas.
7	(B) The uneven pattern of disease burden.
8	(C) The idiosyncratic distribution of pro-
9	grams and resources resulting from policy vari-
10	ations across the nation.
11	(5) Of the non-metropolitan counties in the
12	United States, 20 percent are considered frontier
13	counties, with six or fewer people per square mile.
14	Seven million Americans live in frontier areas.
15	TITLE I—PROMOTING ACCESS
16	TO HEALTH CARE SERVICES
17	IN RURAL AREAS UNDER THE
18	MEDICARE PROGRAM
19	Subtitle A—Hospital-Related
20	Payment Provisions
21	SEC. 101. ESTABLISHING PAYMENT FLOOR FOR MEDICARE
22	HOSPITAL OUTPATIENT PROSPECTIVE PAY-
23	MENT SYSTEM.
24	(a) In General.—Section 1833(t)(1) of the Social
25	Security Act (42 U.S.C. 1395l(t)(1)) is amended—

1	(1) in subparagraph (B), by striking "For pur-
2	poses of this" and inserting "Subject to subpara-
3	graph (C), for purposes of this"; and
4	(2) by adding at the end the following new sub-
5	paragraph:
6	"(C) Exclusion for services furnished by
7	SMALL RURAL PROVIDERS.—Such term does not in-
8	clude services furnished by any of the following:
9	"(i) A medicare-dependent, small rural
10	hospital, as defined in section
11	1886(d)(5)(G)(iv).
12	"(ii) A critical access hospital, as defined
13	in section $1861(mm)(1)$.
14	"(iii) A sole community hospital, as de-
15	fined in section $1886(d)(5)(D)(iii)$.".
16	(b) Effective Date.—The amendment made by
17	subsection (a) applies to payment for covered OPD serv-
18	ices furnished on or after January 1, 2000.
19	SEC. 102. REPEAL OF RESTRICTION ON MEDICARE PAY-
20	MENT FOR CERTAIN HOSPITAL DISCHARGES
21	TO POST-ACUTE CARE.
22	(a) In General.—Section 1886(d)(5) of the Social
23	Security Act (42 U.S.C. 1395ww(d)(5)) is amended—

(1) in subparagraph (I)(ii), by striking "not 1 2 taking in account the effect of subparagraph (J),", 3 and (2) by striking subparagraph (J). 5 (b) Effective Date.—The amendments made by subsection (a) apply to discharges occurring on or after 6 7 January 1, 2000. 8 SEC. 103. SOLE COMMUNITY HOSPITALS. 9 (a) IN GENERAL.—Section 1886(b)(3)(C) of the Social Security Act (42 U.S.C. 1395ww(b)(3)(C)) is 10 11 amended— 12 (1) in clause (i), by redesignating subclauses (I) 13 and (II) as items (aa) and (bb), respectively; 14 (2) by redesignating clauses (i), (ii), (iii), and 15 (iv) as subclauses (I), (II), (III), and (IV), respec-16 tively; 17 (3) by striking "(C) In" and inserting "(C)(i) 18 Subject to clause (ii), in"; and 19 (4) by striking the last sentence and inserting 20 the following new clause: "(ii)(I) There shall be substituted for the base cost 21 22 reporting period described in clause (i)(I) a hospital's cost reporting period (if any) beginning during fiscal year 1987 if such substitution results in an increase in the target amount for the hospital.

- 1 "(II) Beginning with discharges occurring in cost re-
- 2 porting periods beginning in fiscal year 2000, there shall
- 3 be substituted for the base cost reporting period described
- 4 in clause (i)(I) either—
- 5 "(aa) the allowable operating costs of inpatient
- 6 hospital services (as defined in subsection (a)(4))
- 7 recognized under this title for the hospital's cost re-
- 8 porting period (if any) beginning during fiscal year
- 9 1995 increased (in a compounded manner) by the
- applicable percentage increases applied to the hos-
- pital under this paragraph for discharges occurring
- in fiscal years 1996, 1997, 1998, and 1999, or
- "(bb) the allowable operating costs of inpatient
- hospital services (as defined in subsection (a)(4))
- recognized under this title for the hospital's cost re-
- porting period (if any) beginning during fiscal year
- 17 1996 increased (in a compounded manner) by the
- applicable percentage increases applied to the hos-
- 19 pital under this paragraph for discharges occurring
- 20 in fiscal years 1997, 1998, and 1999,
- 21 if such substitution results in an increase in the target
- 22 amount for the hospital.".
- 23 (b) Eligibility for Geographic Reclassifica-
- 24 TION WITHOUT REGARD TO WAGE INDEX THRESHOLD.—

1	(1) In general.—Section 1886(d)(10)(D)(iii)
2	of such Act (42 U.S.C. $1395ww(d)(10)(D)(iii)$) is
3	amended by inserting "or a sole community hospital
4	under paragraph (5)(D)" after "a rural referral cen-
5	ter under paragraph (5)(C)".
6	(2) Effective date.—The amendment made
7	by paragraph (1) shall take effect on January 1,
8	2000, and apply with respect to applications sub-
9	mitted for geographic reclassification for cost report-
10	ing periods beginning on or after such date.
11	SEC. 104. CRITICAL ACCESS HOSPITALS.
12	(a) Conversion of Recently Closed Hospitals
13	TO CRITICAL ACCESS HOSPITALS.—
14	(1) In General.—Section $1820(c)(2)$ of the
15	Social Security Act (42 U.S.C. $1395i-4(c)(2)$) is
16	amended by adding at the end the following new
17	subparagraph:
18	"(C) RECENTLY CLOSED FACILITIES.—A
19	State may designate a facility as a critical ac-
20	cess hospital if the facility—
21	"(i) within the 3-year period ending
22	on the date of enactment of this
23	1 1
	subparagraph—

1	"(II) was a nonprofit or public
2	hospital that was downsized to a clin-
3	ie; and
4	"(ii) would, after being designated as
5	a critical access hospital, meet the require-
6	ments of subparagraph (B).".
7	(2) Effective date.—The amendment made
8	by paragraph (1) shall take effect on the date of en-
9	actment of this Act.
10	(b) All-Inclusive Payment Option for Out-
11	PATIENT CRITICAL ACCESS HOSPITAL SERVICES.—
12	(1) In general.—Section 1834(g) of the So-
13	cial Security Act (42 U.S.C. 1395m(g)) is amended
14	to read as follows:
15	"(g) Payment for Outpatient Critical Access
16	HOSPITAL SERVICES.—The amount of payment under
17	this part for outpatient critical access hospital services is
18	the amount determined under one of the two following
19	methods, as elected by the critical access hospital:
20	"(1) Reasonable costs.—There shall be paid
21	amounts equal to the reasonable costs of the critical
22	access hospital in providing such services.
23	"(2) All-inclusive rate.—With respect to
24	both facility services and professional medical serv-
25	ices, there shall be paid amounts equal to the costs

1	which are reasonable and related to the cost of fur-
2	nishing such services or which are based on such
3	other tests of reasonableness as the Secretary may
4	prescribe in regulations, less the amount the hospital
5	may charge as described in clause (i) of section
6	1866(a)(2)(A), but in no case may the payment for
7	such services (other than for items and services de-
8	scribed in section 1861(s)(10)(A)) exceed 80 percent
9	of such costs.
10	The amount of payment shall be determined under either
11	method without regard to the amount of the customary
12	or other charge.".
13	(2) Effective date.—The amendment made
14	by paragraph (1) shall take effect as if included in
15	the enactment of the Balanced Budget Act of 1997.
16	(c) Eligibility for Payments Under the Med-
17	icaid Program.—
18	(1) In General.—Section 1905(a) of the So-
19	cial Security Act (42 U.S.C. 1396d(a)) is
20	amended—
21	(A) by striking "and" at the end of para-
22	graph (26);
23	(B) by redesignating paragraph (27) as
24	paragraph (28); and

1	(C) by inserting after paragraph (26) the
2	following new paragraph:
3	"(27) services furnished by a critical access
4	hospital (as defined section 1861(mm)(1); and".
5	(2) Effective date.—The amendments made
6	by paragraph (1) apply with respect to items and
7	services furnished on or after January 1, 2000.
8	(d) Accreditation.—The last sentence of section
9	1861(e) of such Act (42 U.S.C. 1395x(e)) is amended to
10	read as follows:
11	"The term 'hospital' does not include a critical access hos-
12	pital (as defined in section 1861(mm)(1)), unless the con-
13	text otherwise requires, or unless a critical access hospital
14	applies for accreditation by the Joint Commission on Ac-
15	ereditation of Hospitals.".
16	SEC. 105. GRADUATE MEDICAL EDUCATION TECHNICAL
17	AMENDMENTS.
18	(a) Indirect Graduate Medical Education Ad-
19	JUSTMENT.—
20	(1) In general.—Section 1886(d)(5)(B)(v) of
21	the Social Security Act (42 U.S.C.
22	1395ww(d)(5)(B)(v)) is amended to read as follows:
23	"(v)(I) In determining the adjustment with re-
24	spect to a hospital that sponsors more than one
25	allopathic or osteopathic residency training program

for discharges occurring on or after October 1, 1997, the total number of full-time equivalent interns and residents in the fields of allopathic and osteopathic medicine in either a hospital or nonhospital setting may not exceed the number of such full-time equivalent interns and residents who participated, or who but for an approved leave would have participated, in the hospital's approved medical residency training programs for the hospital's most recent cost reporting period ending on or before December 31, 1996.

"(II) In determining the adjustment with respect to a hospital that sponsors only one allopathic or osteopathic residency program for discharges occurring on or after October 1, 1997, the total number of full-time equivalent interns and residents in the fields of allopathic and osteopathic medicine who participated, or who but for an approved leave would have participated, in the hospital's medical residency training program may be increased by not more than one for any calendar year, and may not exceed a total of three more than the number appointed in either a hospital or nonhospital setting for the hospital's most recent cost reporting period ending on or before December 31, 1996.".

1	(2) Technical amendments.—Section
2	1886(d)(5)(B) of such Act (42 U.S.C.
3	1395ww(d)(5)(B)) is amended by moving clauses (ii)
4	and (vi) two ems to the left.
5	(b) DIRECT GRADUATE MEDICAL EDUCATION AD-
6	JUSTMENT.—
7	(1) Limitation on number of residents.—
8	Section 1886(h)(4)(F) of the Social Security Act (42
9	U.S.C. 1395 ww(h)(4)(F)) is amended by inserting
10	"who participated, or who but for an approved leave
11	would have participated, in the hospital's medical
12	residency training programs" after "may not exceed
13	the number of such full-time equivalent residents".
14	(2) Funding.—
15	(A) New Programs.—The first sentence
16	of section $1886(h)(4)(H)(i)$ of such Act (42)
17	U.S.C. $1935ww(h)(4)(H)(i)$ is amended by in-
18	serting "and before September 30, 1999" after
19	"January 1, 1995".
20	(B) Programs meeting rural needs.—
21	The second sentence of such section is amended
22	by striking the period at the end and inserting
23	", including facilities that are not located in an
24	underserved rural area but have established

1	separately accredited approved medical resi-
2	dency training programs in such an area.".
3	(c) Effective Date.—The amendments made by
4	this section shall take effect as if included in the enact-
5	ment of the Balanced Budget Act of 1997.
6	SEC. 106. MEDICARE-DEPENDENT SMALL RURAL HOS-
7	PITALS.
8	(a) REDUCTION IN ELIGIBILITY DISCHARGE PER-
9	CENTAGE.—Section 1886(d)(5)(G)(iv)(IV) of the Social
10	Security Act (42 U.S.C. 1395ww(d)(5)(G)(iv)(IV)) is
11	amended by striking "60" and inserting "50".
12	(b) Rebasing for Discharges During the Most
13	CURRENT AUDITED FISCAL YEAR.—Section
14	1886(b)(3)(D) of the Social Security Act (42 U.S.C.
15	1395ww(b)(3)(D) is amended—
16	(1) in the second sentence, by striking "begin-
17	ning during fiscal year 1987" and inserting "ending
18	during fiscal year 1998"; and
19	(2) by adding at the end the following new sen-
20	tence: "An increase in the target amount by reason
21	of the previous sentence shall have no effect on the
22	classification of a hospital as a medicare-dependent,

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small rural hospital.".

1 (c) Effective Date.—The amendments made by 2 this section shall apply with respect to discharges occur-3 ring on or after October 1, 1999. 4 SEC. 107. GEOGRAPHIC RECLASSIFICATION FOR PURPOSES 5 OF DSH PAYMENTS. 6 (a) IN GENERAL.—Section 1886(d)(10)(C)(i) of the Social Security Act (42 U.S.C. 1395ww(d)(10)(C)(i)) is 8 amended— 9 (1) by striking "or" at the end of subclause (I); 10 (2) by striking the period at the end of subclause (II) and inserting ", or"; and 11 12 (3) by adding at the end the following new sub-13 clause: 14 "(III) eligibility for and amount of additional 15 payments under paragraph (5)(F). In the case of a hospital with an application approved 17 under subclause (I) to change the hospital's geographic classification for a fiscal year, such change in the hos-18 pital's geographic classification for that fiscal year shall 19 apply to such hospital for purposes of subclause (III).". 21 (b) APPLICABLE Guidelines.—Section 22 1886(d)(10)(D)of such Act (42)U.S.C. 23 1395ww(d)(10)(D)) is amended— 24 (1) in clause (i), by adding at the end the fol-25 lowing new subclause:

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             "(V) Guidelines for considering applications
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        under subparagraph (C)(i)(III) of determining eligi-
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        bility for and amount of additional payments under
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        paragraph (5)(F).";
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             (2) by redesignating clause (iv) as clause (v);
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             (3) by inserting after clause (iii) the following
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        new clause:
        "(iv) Under the guidelines published by the Secretary
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   under clause (i)(V), the Board shall not reject an applica-
   tion to change a hospital's geographic classification under
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    subparagraph (C)(i)(I) because the change in the hos-
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   pital's geographic classification for that fiscal year does
   not result in an increase in the average standardized
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   amount for that hospital."; and
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             (4) in clause (v), as so redesignated by para-
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        graph (2)—
                  (A) by inserting "(I)" after "(v)";
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                  (B) by striking "The" and inserting "Ex-
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             cept as provided in subclause (II), the"; and
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                  (C) by adding at the end the following new
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             subclause:
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        "(II) The Secretary shall publish the guidelines de-
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    scribed in subclause (V) of clause (i) by January 1,
   2000.".
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- 1 (c) Effective Date.—The amendments made by
- 2 subsection (a) take effect on January 1, 2000, and apply
- 3 with respect to applications for geographic reclassification
- 4 submitted for cost reporting periods beginning on or after
- 5 such date.
- 6 SEC. 108. REVISION OF GUIDELINES FOR GEOGRAPHIC RE-
- 7 CLASSIFICATION BY WAGE INDEX.
- 8 (a) Average Hourly Wage Weighted for Occu-
- 9 Pational Mix.—Section 1886(d)(10)(D)(i)(I) of the So-
- 10 cial Security Act (42 U.S.C. 1395ww(d)(10)(D)(i)(I)) is
- 11 amended to read as follows:
- "(I) Guidelines for comparing a hospital's aver-
- age hourly wage to the average hourly wage of hos-
- pitals in the area in which the hospital is classified,
- guidelines for comparing a hospital's average hourly
- wage to the average hourly wage of hospitals in the
- area in which the hospital is applying to be classi-
- 18 fied, and guidelines for comparing a hospital's aver-
- age hourly wage adjusted by the occupational mix of
- the area in which the hospital is applying to be clas-
- 21 sified to the average hourly wage of hospitals in such
- 22 area.".
- 23 (b) Data Collection Requirement.—Section
- 24 1886(d)(10)(D) of such Act (42 U.S.C.

- 1 1395ww(d)(10)(D)), as amended by section 107(b), is fur-
- 2 ther amended—
- 3 (1) by redesignating clause (v) as clause (vi);
- 4 (2) by inserting after clause (iv) the following
- 5 new clause:
- 6 "(v) For purposes of considering an application under
- 7 subparagraph (C)(i)(II), the Secretary shall collect and
- 8 update every three years such information as is necessary
- 9 to compare a hospital's wages weighted by the occupa-
- 10 tional mix of hospitals in the area in which the hospital
- 11 is applying to be classified, or the Board shall, in consid-
- 12 ering such an application, apply the most current available
- 13 information with respect to such wages collected by the
- 14 American Hospital Association."; and
- 15 (3) in clause (vi), as so redesignated by para-
- graph (1), by inserting "subclause (I), as amended
- by the Triple-A Rural Health Improvement Act of
- 18 1999, and" before "subclause (III) of clause (i) by
- 19 January 1, 2000.".
- 20 (c) Effective Date.—The amendments made by
- 21 subsections (a) and (b) take effect on January 1, 2000,
- 22 and apply with respect to applications for geographic re-
- 23 classification for cost reporting periods beginning on or
- 24 after such date.

- 1 (d) Report to Congress.—Not later than one year
- 2 after the date of the enactment of this Act, the Secretary
- 3 shall submit to Congress a report describing revised meth-
- 4 odology to compute hospital wage indices, for purposes of
- 5 adjustments in payment amounts to hospitals under the
- 6 medicare program, that reflect legitimate differences in
- 7 hospital wage rates by area, but that do not rely on aver-
- 8 age per employee expenditures.
- 9 (e) Sense of Congress.—It is the Sense of the
- 10 Congress that the adjustment in payment amounts to hos-
- 11 pitals under the medicare program to reflect variations in
- 12 the costs of wages and wage-related costs of hospitals,
- 13 under section 1886(d)(3)(E) of the Social Security Act
- 14 (42 U.S.C. 1395ww(d)(3)(E)), should only be used with
- 15 respect to payments made on a prospective basis to such
- 16 hospitals for inpatient hospital services. Such adjustment
- 17 should not be applied to payment amounts for any other
- 18 item or service reimbursed under the medicare program.
- 19 SEC. 109. HOSPITAL GEOGRAPHIC RECLASSIFICATION FOR
- 20 LABOR COSTS FOR ALL ITEMS AND SERVICES
- 21 REIMBURSED UNDER PROSPECTIVE PAY-
- 22 MENT SYSTEMS.
- 23 (a) IN GENERAL.—Section 1886 of the Social Secu-
- 24 rity Act (42 U.S.C. 1395ww) is amended by adding at the
- 25 end the following new subsection:

1 "(l) Application of Hospital Geographic Re-

2 Classification for Inpatient Services to All Hos-

3 PITAL FURNISHED ITEMS AND SERVICES REIMBURSED

4 Under Prospective Payment System.—

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"(1) IN GENERAL.—In the case of a hospital with an application to the Medicare Geographic Classification Review Board under subsection (d)(10)(C) to change the hospital's geographic classification for a fiscal year for purposes of the factor used to adjust the DRG prospective payment rate for area differences in hospital wage levels that applies to such hospital under subsection (d)(3)(E) that has been approved, the change in the hospital's geographic classification for such purposes shall apply for purposes of adjustments to payments for variations in costs which are attributable to wages and wage-related costs for all pps-reimbursed items and services.

"(2) PPS-REIMBURSED ITEMS AND SERVICES
DEFINED.—For purposes of paragraph (1), the term
'pps-reimbursed items and services' means, for cost
reporting periods beginning during the fiscal year
for which such change has been approved, items and
services furnished by the hospital, or by an entity or
department of the hospital which is provider-based

1	(as determined by the Secretary), for which
2	payments—
3	"(A) are made under this title on a pro-
4	spective basis; and
5	"(B) are adjusted for variations in costs
6	which are attributable to wages and wage-re-
7	lated costs.".
8	(b) Effective Date.—The amendment made by
9	subsection (a) shall apply to items and services furnished
10	on or after January 1, 2000.
11	Subtitle B—Medicare+Choice
12	SEC. 111. PAYMENTS TO MEDICARE+CHOICE ORGANIZA-
13	TIONS.
13 14	TIONS. (a) Adjustment to Calculation of Annual
14 15	(a) Adjustment to Calculation of Annual
14 15	(a) Adjustment to Calculation of Annual Capitation Rates.—Section 1853(c) of the Social Secu-
14 15 16	(a) Adjustment to Calculation of Annual Capitation Rates.—Section 1853(c) of the Social Security Act (42 U.S.C. 1395w–23(c)) is amended—
14 15 16 17	(a) Adjustment to Calculation of Annual Capitation Rates.—Section 1853(c) of the Social Security Act (42 U.S.C. 1395w-23(c)) is amended— (1) in paragraph (1)—
14 15 16 17	(a) Adjustment to Calculation of Annual Capitation Rates.—Section 1853(c) of the Social Security Act (42 U.S.C. 1395w-23(c)) is amended— (1) in paragraph (1)— (A) in subparagraph (A), by striking the
14 15 16 17 18	 (a) Adjustment to Calculation of Annual Capitation Rates.—Section 1853(c) of the Social Security Act (42 U.S.C. 1395w-23(c)) is amended— (1) in paragraph (1)— (A) in subparagraph (A), by striking the comma at the end of clause (ii) and all that follows:
14 15 16 17 18 19 20	(a) Adjustment to Calculation of Annual Capitation Rates.—Section 1853(c) of the Social Security Act (42 U.S.C. 1395w-23(c)) is amended— (1) in paragraph (1)— (A) in subparagraph (A), by striking the comma at the end of clause (ii) and all that follows before the period; and
14 15 16 17 18 19 20 21	(a) Adjustment to Calculation of Annual Capitation Rates.—Section 1853(c) of the Social Security Act (42 U.S.C. 1395w-23(c)) is amended— (1) in paragraph (1)— (A) in subparagraph (A), by striking the comma at the end of clause (ii) and all that follows before the period; and (B) in subparagraph (C)(ii), by inserting

- (2) in paragraph (5), by striking "paragraph
 (1)(A)" and inserting "paragraph (1)(C)(ii)".
 (b) Effective Date.—The amendments made by
- 4 subsection (a) shall apply to rates calculated for years
- 5 after 1999.
- 6 SEC. 112. REPEAL OF PHASE OUT OF CERTAIN MEDICARE
- 7 REASONABLE COST REIMBURSEMENT CON-
- 8 TRACTS.
- 9 Section 1876(h)(5) of the Social Security Act (42
- 10 U.S.C. 1395mm(h)(5)) is amended—
- 11 (1) by striking "(5)(A)" and inserting "(5)";
- 12 and
- (2) by striking subparagraph (B).
- 14 SEC. 113. MEDICARE+CHOICE RURAL DEMONSTRATION
- 15 **PROJECT.**
- 16 (a) Establishment of Project.—For purposes of
- 17 expanding and improving the quality of items and services
- 18 furnished under the medicare program to medicare bene-
- 19 ficiaries residing in rural and frontier areas, the Secretary
- 20 of Health and Human Services (in this section referred
- 21 to as the "Secretary") shall conduct demonstration
- 22 projects under which the Secretary shall establish, and
- 23 provide for payment for such items and services to, pro-
- 24 vider-sponsored organizations and other managed care en-
- 25 tities that are based in rural and frontier areas.

- 1 (b) Rural and REQUIREMENT OF FRONTIER Areas.—The Secretary shall designate areas in which 3 projects under this section shall be conducted. Such 4 projects may only be conducted in rural or frontier areas, 5 as defined under title XVIII of the Social Security Act and under regulations promulgated thereunder. 6 7 (c) Project Implementation.— 8 (1) IN GENERAL.—The Secretary shall establish 9 a benefit design, and establish payment amounts for 10 items and services furnished by such provider-spon-11 sored organizations and managed care entities to 12 medicare beneficiaries. 13 (2) Data Collection.—The Secretary shall 14 provide for the collection of information (including 15 information concerning quality and access to care), 16 for purposes of evaluating the results of the project. 17 (d) Report to Congress.— 18 (1) In General.—Not later than two years 19 after the Secretary implements the demonstration 20 projects under this section, and annually thereafter, 21 the Secretary shall submit to Congress a report re-22 garding such demonstration projects.
- 23 (2) CONTENTS OF REPORT.—The report in 24 paragraph (1) shall include the following:

1	(A) A description of the demonstration
2	projects conducted under this section.
3	(B) An evaluation of—
4	(i) the viability of such provider-spon-
5	sored organizations and managed care en-
6	tities operating in rural and frontier areas;
7	(ii) the quality of the health care serv-
8	ices provided to medicare beneficiaries re-
9	siding in such areas under the demonstra-
10	tion projects; and
11	(iii) beneficiary and health care pro-
12	vider satisfaction under the demonstration
13	project.
14	(C) Any other information regarding the
15	demonstration projects conducted under this
16	section that the Secretary determines to be ap-
17	propriate.
18	(e) WAIVER AUTHORITY.—The Secretary of Health
19	and Human Services may waive such requirements of title
20	XVIII of the Social Security Act (as amended by this Act)
21	as may be necessary for the purposes of carrying out the
22	project.

1	Subtitle C—General Payment
2	Provisions
3	SEC. 121. DIRECT MEDICARE PAYMENT FOR PHYSICIAN AS-
4	SISTANTS, NURSE PRACTITIONERS, AND
5	CLINICAL NURSE SPECIALISTS PRACTICING
6	IN UNDERSERVED RURAL AREAS.
7	(a) In General.—Section 1833(a)(1)(O) of the Social
8	Security Act (42 U.S.C. 1395l(a)(1)(O)) is amended—
9	(1) by inserting "(or 100 percent in the case of
10	services furnished in an underserved rural area)"
11	after "85 percent" the first place it appears.
12	(b) Direct Reimbursement.—Section
13	1842(b)(6)(C) of such Act $(42 U.S.C. 1395u(b)(6)(C))$ is
14	amended—
15	(1) by striking "clause (i) of";
16	(2) by inserting ", nurse practitioner, or clinical
17	nurse specialist" after "physician assistant" the first
18	place it appears; and
19	(3) by amending clause (ii) to read as follows:
20	"(ii) with respect to a physician assistant, nurse
21	practitioner, or clinical nurse specialist who is pro-
22	viding services in an underserved rural area, pay-
23	ment may be made directly to the assistant, practi-
24	tioner, or specialist;".

1	(c) Effective Date.—The amendments made by
2	this section apply to services furnished on or after Janu-
3	ary 1, 2000.
4	SEC. 122. COVERAGE OF QUALIFIED MENTAL HEALTH PRO-
5	FESSIONAL SERVICES UNDER MEDICARE.
6	(a) In General.—Section 1861(s)(2) of the Social
7	Security Act (42 U.S.C. 1395x(s)(2)) is amended—
8	(1) in subparagraph (S), by striking "and" at
9	the end;
10	(2) in subparagraph (T), by striking the period
11	at the end and inserting "; and; and
12	(3) by adding at the end the following new sub-
13	paragraph:
14	"(U) qualified mental health professional serv-
15	ices (as defined in subsection (uu));".
16	(b) Payment Rules.—
17	(1) Determination of amount of pay-
18	MENT.—Section 1833(a)(1) of the Social Security
19	Act (42 U.S.C. 1395l(a)(1)) is amended—
20	(A) by striking "and" before "(S)"; and
21	(B) by striking the semicolon at the end
22	and inserting the following: ", and (T) with re-
23	spect to qualified mental health professional
24	services described in section 1861(s)(2)(U), the
25	amounts paid shall be the amount determined

1	by a fee schedule established by the Secretary
2	for purposes of this subparagraph;".
3	(2) Separate payment for
4	SERVICES OF INSTITUTIONAL PROVIDERS.—Section
5	1832(a)(2)(B)(iii) of the Social Security Act (42
6	U.S.C. 1395k(a)(2)(B)(iii)) is amended—
7	(A) by striking "and services" and insert-
8	ing "services"; and
9	(B) by striking the semicolon at the end
10	and inserting the following: ", and qualified
11	mental health professional services described in
12	section 1861(s)(2)(U);".
13	(c) Services Described.—Section 1861 of the So-
14	cial Security Act (42 U.S.C. 1395x) is amended by adding
15	at the end the following new subsection:
16	"Qualified Mental Health Professional Services
17	"(uu)(1) The term 'qualified mental health profes-
18	sional services' means such services (with such frequency
19	limits as the Secretary determines appropriate) furnished
20	by a mental health professional (as defined in paragraph
21	(2)) and such services and supplies (with such limits) fur-
22	nished as an incident to services furnished by the mental
23	health professional that the mental health professional is
24	legally authorized to perform under State law (or under
25	a State regulatory mechanism provided by State law), if

- 1 such services and supplies are furnished to an individual
- 2 who resides in an area designated as a health professional
- 3 shortage area in accordance with section 332 of the Public
- 4 Health Service Act (42 U.S.C. 254e).
- 5 "(2) The term 'mental health professional' means an
- 6 individual who is licensed as a mental health professional
- 7 for the diagnosis and treatment of mental illnesses by the
- 8 State (or under a State regulatory mechanism provided
- 9 by State law) in which the individual furnishes qualified
- 10 mental health professional services.".
- 11 (d) Effective Date.—The amendments made by
- 12 this section apply to services furnished on or after Janu-
- 13 ary 1, 2000.
- 14 SEC. 123. MEDICARE WAIVERS FOR PROVIDERS IN RURAL
- 15 AREAS.
- Notwithstanding section 1886(d)(2)(D) of the Social
- 17 Security Act (42 U.S.C. 1395ww(d)(2)(D)), by not later
- 18 than 180 days after the date of the enactment of this Act,
- 19 the Secretary of Health and Human Services shall estab-
- 20 lish a waiver process under which entities and individuals
- 21 under the medicare program that are determined by the
- 22 Office of Management and Budget to be located in an
- 23 urban or large urban area for purposes of reimbursement
- 24 under such program may apply to the Secretary to be con-

1	sidered to be located in a rural area for such purposes
2	if such entity or individual is located—
3	(1) in a rural area, as defined by the Goldsmith
4	Modification as published in the Federal Register on
5	February 27, 1992;
6	(2) outside of an urbanized area, as defined by
7	the United States Census Bureau; or
8	(3) an area designated by a State as a rural
9	area.
10	SEC. 124. SAFE HARBOR UNDER THE ANTI-KICKBACK STAT-
11	UTE FOR HOSPITAL RESTOCKING OF CER-
12	TAIN AMBULANCE DRUGS AND SUPPLIES.
13	(a) In General.—Section 1128B(b)(3) of the Social
14	Security Act (42 U.S.C. 1320a-7b(b)(3)) is amended—
15	(1) by striking "and" at the end of subpara-
16	graph (E);
17	(2) by striking the period at the end of sub-
18	paragraph (F) and inserting "; and; and
19	(3) by adding at the end the following new sub-
20	paragraph:
21	"(G) any remuneration from a hospital to an
22	ambulance provider if—
23	"(i) the ambulance provider is owned or
24	operated (I) by a State or local government
25	agency or (II) by an organization that is de-

1	scribed in paragraph (3) or (4) of section
2	501(c) of the Internal Revenue Code of 1986
3	and that is exempt from taxation under section
4	501(a) of such Code;
5	"(ii) the remuneration is in the form of the
6	replenishment of drugs or supplies, or both,
7	used by the ambulance provider during the
8	transport of a patient to the hospital; and
9	"(iii) the remuneration is not determined
10	in a manner that takes into account the volume
11	or value of any referrals or business otherwise
12	generated between the parties for which pay-
13	ment may be made in whole or part under a
14	Federal health care program.".
15	(b) Effective Date.—The amendments made by
16	subsection (a) shall apply to remuneration provided on or

17 after the date of the enactment of this Act.

1	TITLE II—PROMOTING ACCESS
2	TO HEALTH CARE SERVICES
3	IN RURAL AREAS UNDER THE
4	MEDICAID PROGRAM
5	SEC. 201. CONTINUATION OF PRE-BBA MEDICAID REIM-
6	BURSEMENT RULES FOR FEDERALLY QUALI-
7	FIED HEALTH CENTERS AND RURAL HEALTH
8	CLINICS.
9	(a) Elimination of Phase-Out of Payment
10	Based on Reasonable Cost.—Section 1902(a)(13)(C)
11	of the Social Security Act (42 U.S.C. 1396a(a)(13)(C))
12	is amended by striking "(or 95 percent" and all that fol-
13	lows through "70 percent for services furnished during fis-
14	cal year 2003)".
15	(b) Elimination of Transitional Supplemental
16	PAYMENT FOR SERVICES FURNISHED UNDER CERTAIN
17	Managed Care Contracts.—
18	(1) In general.—Section 1902(a)(13)(C) of
19	such Act (42 U.S.C. 1396a(a)(13)(C)) is further
20	amended—
21	(A) by striking "(C)(i)" and inserting
22	"(C); and
23	(B) by striking "and (ii)" and all that fol-
24	lows up to the semicolon at the end

1 (2) Conforming amendment to managed 2 Care contract requirement.—Clause (ix) of sec-3 tion 1903(m)(2)(A) of such Act (42 U.S.C.

1396b(m)(2)(A)) is amended to read as follows:

- "(ix) such contract provides, in the case of an 5 6 entity that has entered into a contract for the provi-7 sion of services with a Federally-qualified health cen-8 ter or a rural health clinic, that (I) rates of prepay-9 ment from the State are adjusted to reflect fully the 10 rates of payment specified in section 11 1902(a)(13)(C), and (II) at the election of such cen-12 ter or clinic, payments made by the entity to such 13 center or clinic for services described in section 14 1905(a)(2)(C) are made at the rates of payment
 - (3) ELIMINATION OF REPEAL.—Section 4712(c) of the Balanced Budget Act of 1997 is repealed and the provisions of the Social Security Act shall be implemented as through such section had never been enacted.

specified in section 1902(a)(13)(C);".

21 (d) Effective Date.—The amendments made by 22 subsections (a) and (b) apply to services furnished on or 23 after January 1, 2000.

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1 SEC. 202. MEDICAID COVERAGE OF PHYSICIANS' ASSIST-

- 2 ANTS.
- 3 (a) In General.—Section 1905(a)(5)(A) of the So-
- 4 cial Security Act (42 U.S.C. 1396d(a)(5)(A)) is amended
- 5 by inserting "and services which would be physicians' serv-
- 6 ices if furnished by such a physician and which are per-
- 7 formed by a physician assistant or a nurse practitioner
- 8 (as defined in section 1861(aa)(5)(A)) under the super-
- 9 vision of a physician (as so defined) and which the physi-
- 10 cian assistant or the nurse practitioner is legally author-
- 11 ized to perform by the State in which the services are per-
- 12 formed" after "section 1861(r)(1)".
- 13 (b) Effective Date.—(1) Except as provided in
- 14 paragraph (2), the amendment made by subsection (a)
- 15 shall apply to services furnished on or after January 1,
- 16 2000, without regard to whether or not final regulations
- 17 to carry out such amendment have been promulgated by
- 18 such date.
- 19 (2) In the case of a State plan for medical assistance
- 20 under title XIX of the Social Security Act which the Sec-
- 21 retary of Health and Human Services determines requires
- 22 State legislation (other than legislation appropriating
- 23 funds) in order for the plan to meet the additional require-
- 24 ment imposed by the amendment made by subsection (a),
- 25 the State plan shall not be regarded as failing to comply
- 26 with the requirements of such title solely on the basis of

1	its failure to meet this additional requirement before the
2	first day of the first calendar quarter beginning after the
3	close of the first regular session of the State legislature
4	that begins after the date of the enactment of this Act
5	For purposes of the previous sentence, in the case of a
6	State that has a 2-year legislative session, each year or
7	such session shall be deemed to be a separate regular ses-
8	sion of the State legislature.
9	TITLE III—PROMOTING ACCESS
10	TO HEALTH CARE SERVICES
11	IN RURAL AREAS UNDER THE
12	INTERNAL REVENUE CODE
13	SEC. 301. EXCLUSION OF CERTAIN AMOUNTS RECEIVED
14	UNDER THE NATIONAL HEALTH SERVICE
15	CORPS SCHOLARSHIP PROGRAM.
15 16	corps scholarship program. (a) In General.—Subsection (c) of section 117 or
	(a) In General.—Subsection (c) of section 117 or
16	(a) In General.—Subsection (c) of section 117 of the Internal Revenue Code of 1986 (relating to the exclusion)
16 17	(a) In General.—Subsection (c) of section 117 of the Internal Revenue Code of 1986 (relating to the exclusion)
16 17 18	(a) In General.—Subsection (c) of section 117 of the Internal Revenue Code of 1986 (relating to the exclusion from gross income amounts received as a qualified
16 17 18	(a) In General.—Subsection (c) of section 117 of the Internal Revenue Code of 1986 (relating to the exclusion from gross income amounts received as a qualified scholarship) is amended—
16 17 18 19 20	(a) In General.—Subsection (c) of section 117 of the Internal Revenue Code of 1986 (relating to the exclusion from gross income amounts received as a qualified scholarship) is amended— (1) by striking "Subsections (a)" and inserting
16 17 18 19 20	(a) In General.—Subsection (c) of section 117 of the Internal Revenue Code of 1986 (relating to the exclusion from gross income amounts received as a qualified scholarship) is amended— (1) by striking "Subsections (a)" and inserting the following:

1	"(2) National Health corps scholarship
2	PROGRAM.—Paragraph (1) shall not apply to any
3	amount received by an individual under the National
4	Health Corps Scholarship Program under section
5	338A(g)(1)(A) of the Public Health Service Act."
6	(b) Effective Date.—The amendments made by
7	subsection (a) shall apply to amounts received in taxable
8	years beginning after December 31, 1999.
9	SEC. 302. ISSUANCE OF TAX-EXEMPT BONDS BY ORGANIZA-
10	TIONS PROVIDING RESCUE AND EMERGENCY
11	MEDICAL SERVICES.
12	(a) General Rule.—Subsection (e) of section 150
13	of the Internal Revenue Code of 1986 is amended to read
14	as follows:
15	"(e) Bonds of Certain Volunteer Fire Depart-
16	MENTS OR EMERGENCY SERVICE ORGANIZATIONS.—For
17	purposes of this part and section 103—
18	"(1) IN GENERAL.—A bond of a volunteer fire
19	or other emergency services organization shall be
20	treated as a bond of a political subdivision of a State
21	if—
22	"(A) such organization is a qualified volun-
23	teer fire or other emergency services organiza-
24	tion with respect to an area within the jurisdic-
25	tion of such political subdivision, and

1	"(B) such bond is issued as part of an
2	issue 95 percent or more of the net proceeds of
3	which are to be used for the acquisition, con-
4	struction, reconstruction, or improvement of—
5	"(i) a firehouse or other building used
6	or to be used by such organization in pro-
7	viding qualified services (including land
8	which is functionally related and subordi-
9	nate thereto), or
10	"(ii) a firetruck, ambulance, or other
11	vehicle used or to be used by such organi-
12	zation in providing qualified services.
13	"(2) Qualified volunteer fire or other
14	EMERGENCY SERVICES ORGANIZATION.—For pur-
15	poses of this subsection, the term 'qualified volun-
16	teer fire or other emergency services organization'
17	means, with respect to a political subdivision of a
18	State, any organization—
19	"(A) which is organized and operated to
20	provide qualified services for persons in an area
21	(within the jurisdiction of such political subdivi-
22	sion) which is not provided with any other
23	qualified services of the type provided by such
24	organization, and

"(B) which is required (by written agree-1 2 ment) by the political subdivision to furnish 3 qualified services in such area.

> For purposes of subparagraph (A), other qualified services provided in an area shall be disregarded in determining whether an organization is a qualified volunteer fire or other emergency services organization if such other qualified services are provided by a qualified volunteer fire or other emergency services organization (determined with the application of this sentence) and such organization and the provider of such other services have been continuously providing qualified services to such area since January 1, 1997.

- "(3) Treatment as private activity bonds ONLY FOR CERTAIN PURPOSES.—Bonds which are part of an issue which meets the requirements of paragraph (1) shall not be treated as private activity bonds except for purposes of sections 147(f) and 149(d).
- "(4) QUALIFIED SERVICES.—For purposes of 22 this subsection, the term 'qualified services' means 23 any firefighting, rescue, or emergency medical serv-24 ices."

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1	(b) Effective Date.—The amendment made by
2	subsection (a) shall apply to obligations issued on or after
3	January 1, 2000.
4	SEC. 303. BANK DEDUCTIBILITY OF SMALL, TAX-EXEMPT
5	DEBTS.
6	(a) In General.—Section 265(b)(3) of the Internal
7	Revenue Code of 1986 (relating to exception for certain
8	tax-exempt obligations) is amended by adding at the end
9	the following:
10	"(G) ELECTION TO APPLY LIMITATION ON
11	AMOUNT OF OBLIGATIONS AT BORROWER
12	LEVEL.—
13	"(i) In general.—An issuer, the
14	proceeds of the obligations of which are to
15	be used to make or finance eligible loans,
16	may elect to apply subparagraphs (C) and
17	(D) by treating each borrower as the issuer
18	of a separate issue.
19	"(ii) Eligible loan.—For purposes
20	of this subparagraph—
21	"(I) IN GENERAL.—The term 'el-
22	igible loan' means one or more loans
23	to a qualified borrower the proceeds of
24	which are used by the borrower for
25	health care or educational purposes

1	and the outstanding balance of which
2	in the aggregate does not exceed
3	\$5,000,000.
4	"(II) Qualified borrower.—
5	The term 'qualified borrower' means a
6	borrower which is an organization de-
7	scribed in section 501(c)(3) and ex-
8	empt from taxation under section
9	501(a).
10	"(iii) Manner of election.—The
11	election described in clause (i) may be
12	made by an issuer for any calendar year at
13	any time prior to its first issuance during
14	such year of obligations the proceeds of
15	which will be used to make or finance one
16	or more eligible loans.
17	"(iv) Modification of rule for
18	COMPOSITE ISSUES.—In the case of an ob-
19	ligation which is issued by any issuer
20	which has made the election described in
21	clause (i), subparagraph (F) shall be ap-
22	plied without regard to clause (i) of such
23	subparagraph.''

1	(b) Effective Date.—The amendment made by
2	subsection (a) shall apply to taxable years beginning after
3	December 31, 1999.
4	TITLE IV—ADDITIONAL PROVI-
5	SIONS TO ADDRESS SHORT-
6	AGES OF HEALTH PROFES-
7	SIONALS IN RURAL AREAS
8	SEC. 401. REQUIREMENT FOR RURAL IMPACT STATEMENTS
9	FOR HEALTH CARE REGULATIONS.
10	(a) In General.—Whenever the Secretary of Health
11	and Human Services promulgates a regulation (or pro-
12	posed regulation) relating to a health care program, in-
13	cluding the medicare or medicaid programs, the Secretary
14	shall include with the promulgation of the regulation an
15	analysis of the likely impact of the implementation of the
16	regulation on rural areas, including its impact on—
17	(1) rural safety net providers;
18	(2) rural primary care providers;
19	(3) rural hospitals;
20	(4) Federally qualified health centers and rural
21	health clinics;
22	(5) the economies in rural areas; and
23	(6) rural residents.

- 1 (b) Effective Date.—Subsection (a) shall apply to 2 regulations promulgated on or after the date of the enactment of this Act. 3 SEC. 402. HEALTH PROFESSIONAL SHORTAGE AREAS. 5 (a) Effective Date.—Section 332 of the Public 6 Health Service Act (42 U.S.C. 254e) is amended— 7 (1) in subsection (a)(1)(A), by inserting after "services") the following: ", or a frontier area (an 8 9 area that has six or fewer residents per square mile),"; and 10 11 (2) by adding at the end of subsection (c), the 12 following new paragraph: 13 "(3) Any pending retirements or resignations of 14 physicians available within the area involved. In im-15 plementing this paragraph, the Secretary shall waive 16 the requirements of this section with respect to the 17 number of physicians serving the area for the 12-18 month period beginning on the date on which the 19 area was designated as a health professional short-20 age area.". 21 (b) Effective Date.—The amendments made by
- 22 subsection (a) shall take effect on the date of enactment
- 23 of this Act.

SEC. 403. ACCESS TO DATA.

- 2 (a) REQUIREMENT.—The heads of the agencies de-
- 3 scribed in subsection (b) shall negotiate and enter into
- 4 interagency agreements with agencies and offices of the
- 5 Department of Health and Human Services under which
- 6 such agencies and offices will be provided access to data
- 7 sets for intramural and extramural research conducted or
- 8 supported by such agencies or offices.
- 9 (b) AGENCY HEADS.—The agencies described in this
- 10 section are the following:
- 11 (1) The National Health Service Corps.
- 12 (2) The Centers for Disease Control and Pre-
- vention.
- 14 (3) The Agency for Health Care Policy and Re-
- search.
- 16 (4) The Bureau of the Census.
- 17 (c) Information.—The information that is to be
- 18 made available under interagency agreements under this
- 19 section shall include all information that is necessary for
- 20 scholarly and policy research. Such information shall be
- 21 made available in a manner that includes a description of
- 22 the geographic area or location of the individuals who are
- 23 the subject of such information.
- 24 (d) AVAILABILITY.—Information that is subject to an
- 25 interagency agreement under this section shall be made

1	available to bona fide researchers as determined appro-
2	priate by the Secretary of Health and Human Services.
3	(e) Confidentiality.—Each interagency agreement
4	entered into under this section shall contain provisions
5	that protect the confidentiality of the individuals who are
6	the subjects of such information.
7	SEC. 404. DESIGNATION OF UNDERSERVED AREAS UNDER
8	HEALTH CARE CONTRACTS ADMINISTERED
9	BY THE OFFICE OF PERSONNEL MANAGE-
10	MENT.
11	Section 8902(m)(2)(A) of title 5, United States Code,
12	is amended by striking "a State where 25 percent" and
13	all that follows through the period and inserting "an area
14	designated as a health professional shortage area by the
15	Department of Health and Human Services in accordance
16	with section 332 of the Public Health Service Act (42
17	U.S.C. 254e).".
18	SEC. 405. REVISION OF METHODOLOGY FOR DESIGNATION
19	OF HEALTH PROFESSIONAL SHORTAGE
20	AREAS.
21	(a) Revision of Methodology.—
22	(1) IN GENERAL.—The Secretary of Health and
23	Human Services shall establish, on an expedited
24	basis and using a negotiated rulemaking process
25	under subchanter III of chanter 5 of title 5. United

1 States Code, revised standards for the designation of 2 a health professional shortage area under section 3 332(a)(1) of the Public Health Service Act (42) U.S.C. 254e(a)(1)). (2) Considerations.—In developing standards 6 under subsection (a), the Secretary shall— 7 (A) promote the needs of medically under-8 served populations (as defined in section 9 330(b)(3) of the Public Health Service Act (42) U.S.C. 254c(b)(3)) and the needs of individ-10 11 uals residing in health professional shortage 12 areas located in rural, frontier, and urban 13 areas; and 14 (B) consider the percentage of population 15 over the age of 65 years residing in such health 16 professional shortage areas. 17 (b) DEVELOPMENT OF DEFINITION OF FRONTIER.— 18 For purposes of subsection (a) and for purposes of pay-19 ment under title XVIII of the Social Security Act, the Secretary of Health and Human Services shall, by regulation, 20 21 define the term "frontier". Such definition shall take into account population density and distance in miles, and time

in minutes, to the nearest medical facility.

1	SEC. 406. SENSE OF CONGRESS REGARDING THE RESERVE
2	CORPS OF THE COMMISSIONED CORPS OF
3	THE PUBLIC HEALTH SERVICE.
4	(a) FINDINGS.—Congress makes the following find-
5	ings:
6	(1) Improving the Reserve Corps of the Com-
7	missioned Corps of the Public Health Service would
8	significantly enhance access to quality health care in
9	rural areas.
10	(2) Use of inactive members of the Reserve
11	Corps to fill vacancies in staffing of health care pro-
12	viders under the Public Health Service Act is an ef-
13	fective and cost efficient manner of providing in-
14	creased and improved health care services in rural
15	areas and to Public Health Service agencies.
16	(3) The use of inactive members of the Reserve
17	Corps to fill such vacancies is impeded because of an
18	inability to identify such members.
19	(4) Better overall management of the Reserve
20	Corps may save several million dollars annually.
21	(b) Sense of Congress.—It is the sense on Con-
22	gress that the Secretary of Health and Human Services
23	should establish within the Public Health Service of the
24	Department of Health and Human Services an Office of
25	Reserve Corps Coordination for the Commissioned Corps
26	of the Public Health Service. Such Office should oversee

- 1 the management of the Reserve Corps and take such steps
- 2 as are necessary, including using inactive members to fill
- 3 temporary vacancies in staffing of health care providers
- 4 under the Public Health Service Act, to efficiently utilize
- 5 the Reserve Corps to increase and improve health care
- 6 services furnished in rural areas.

7 TITLE V—TELEMEDICINE

Subtitle A—Improvements to the

9 **Medicare Program**

- 10 SEC. 501. IMPROVEMENT OF TELEHEALTH SERVICES.
- 11 (a) Medicare Coverage of Telehealth Serv-
- 12 ices.—

- 13 (1) All services furnished under medi-
- 14 CARE.—Section 4206(a) of the Balanced Budget Act
- of 1997 (42 U.S.C. 1395l note) is amended by strik-
- ing "furnishing a service for which payment may be
- made under such part" and inserting "furnishing a
- service for which payment may be made under such
- title".
- 20 (2) Physical, occupational, and speech
- 21 THERAPY.—Subsections (a) and (d)(1) of section
- 4206 of the Balanced Budget Act of 1997 (42)
- U.S.C. 13951 note) are each amended by adding at
- 24 the end the following new sentence: "For purposes
- of the preceding sentence, the term 'practitioner'

- shall include physical, occupational, and speechtherapists.".
- 3 (3) Telehealth consultation using store 4 AND FORWARD TECHNOLOGY.—Section 4206(a) of 5 the Balanced Budget Act of 1997 (42 U.S.C. 1395l 6 note), as amended by paragraph (2), is further 7 amended by adding at the end the following new 8 sentence: "Payment shall also be made under this 9 section for professional consultations utilizing tech-10 nology that provides for the asynchronous trans-11 mission of health care information, in single or 12 multimedia formats, for the objective of any or all 13 of the following:
- 14 (1) Medical diagnosis.
- 15 (2) Medical treatment.
- 16 (3) Medical education.".
- 17 (b) Medicare Reimbursement for Telehealth
- 18 Services in All Rural Areas.—Section 4206 of the
- 19 Balanced Budget Act of 1997 (42 U.S.C. 1395l note) is
- 20 amended—
- 21 (1) in subsection (a), by striking "that is des-
- ignated as a health professional shortage area under
- section 332(a)(1)(A) of the Public Health Service
- 24 Act (42 U.S.C. 254e(a)(1)(A))" and inserting "or a

- 1 county that is not otherwise included in a Metropoli-2 tan Statistical Area"; and
- 3 (2) in subsection (d), by striking "who does not
- 4 reside in a rural area (as so defined) that is des-
- 5 ignated as a health professional shortage area under
- 6 section 332(a)(1)(A) of the Public Health Service
- 7 Act (42 U.S.C. 254e(a)(1)(A))" and inserting "who
- 8 resides in a county in a rural area (as so defined)
- 9 or a county that is not otherwise included in a Met-
- 10 ropolitan Statistical Area".
- 11 (c) Permitting Presentation of Patient by
- 12 Health Care Providers.—Section 4206(a) of the
- 13 Balanced Budget Act of 1997 (42 U.S.C. 1395l note), as
- 14 amended by subsection (a), is further amended—
- 15 (1) by inserting "(1)" after "(a) In Gen-
- 16 ERAL.—"; and
- 17 (2) by adding at the end the following new
- paragraph:
- 19 "(2)(A) In the case of telehomecare (as described in
- 20 subparagraph (D)) a registered nurse, acting under the
- 21 directions of a physician or practitioner, may present the
- 22 beneficiary for the professional consultation. In the case
- 23 of such a presentation the presence of a referring or con-
- 24 sulting physician or practitioner is not required.

- "(B) Telehomecare may be furnished in areas other 1 2 than in rural areas. 3 "(C) In this section, the term "registered nurse" means a registered nurse who is licensed to practice nursing in the State in which the professional consultation is performed and is operating within the scope of such li-7 cense. 8 "(D) For purposes of subparagraph (A),telehomecare consists of certain home health services fur-10 nished using a electronic device capable of two-way audio and video transmissions, and capable of monitoring and 11 transmitting vital statistics of a patient, including meas-12 13 uring blood pressure and temperature of a patient.". 14 (d) REVISION OF PAYMENT METHODOLOGY.—Sec-15 tion 4206(b) of the Balanced Budget Act of 1997 (42 U.S.C. 1395l note) is amended— 16 17 (1) by redesignating paragraphs (1), (2), (3), 18 and (4) as subparagraphs (A), (B), (C), and (D), re-19 spectively; (2) by inserting "(1)" before "Taking into ac-20 21 count"; 22 (3) in subparagraph (A), as so redesignated, to 23 read as follows:
- 24 "(A) The payment shall be made under a fee 25 schedule established by the Secretary that provides

1 for payment for the referring physician or practi-2 tioner and for the consulting physician or practitioner. If the referring physician or practitioner de-3 termines it appropriate, such referring physician or 5 practitioner may be present during the professional 6 consultation. The amount of the payment to the 7 physicians or practitioners shall not be greater than 8 the current fee schedule of such consulting physician 9 or practitioner for the health care services provided."; 10

- (2) in subparagraph (B), to read as follows:
- "(B) The payment shall include payment to a provider of services for the costs associated with professional consultation via telecommunications systems. Such costs shall include facility fees, costs of maintenance of telehealth equipment and of telecommunications facilities, and costs of staff incurred in furnishing such professional consultations. In no case may a beneficiary be billed for any such charges or fees."; and
- 21 (3) by adding at the end the following new paragraphs:
- "(2) The Secretary shall permit the imposition of 24 beneficiary cost sharing in the form of a copayment, not 25 to exceed \$15 per visit. In the case of any copayment im-

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1	posed under the preceding sentence, the Secretary shall
2	require the provision of notice to the individual requesting
3	such services prior to the furnishing of such services.
4	"(3) The Secretary shall establish a separate code (or
5	codes) for purposes of claims for payment for items and
6	services furnished under this section.".
7	(e) Reports to Congress.—Section 4206 of the
8	Balanced Budget Act of 1997 (42 U.S.C. 1395l note) is
9	amended by adding at the end the following new sub-
10	section:
11	"(e) Additional Reports to Congress.—
12	"(1) Initial report.—Not later than August
13	1, 2003, the Secretary of Health and Human Serv-
14	ices shall prepare and submit to the appropriate
15	committees of Congress a report concerning—
16	"(A) the number, percentage, and types of
17	health care providers licensed to provide tele-
18	health services across State lines, including the
19	number and types of health care providers li-
20	censed to provide such services in more than
21	three States;
22	"(B) the status of any reciprocal, mutual
23	recognition, fast-track, or other licensure agree-
24	ments between or among various States:

1	"(C) the status of any efforts to develop
2	uniform national sets of standards for the licen-
3	sure of health care providers to provide tele-
4	health services across State lines;
5	"(D) a projection of future utilization of
6	telehealth consultations across State lines;
7	"(E) State efforts to increase or reduce li-
8	censure as a burden to interstate telehealth
9	practice; and
10	"(F) any State licensure requirements that
11	appear to constitute unnecessary barriers to the
12	provision of telehealth services across State
13	lines.
14	"(2) Annual Report.—
15	"(A) In general.—Not later than August
16	1, 2004, and each July 1 thereafter, the Sec-
17	retary of Health and Human Services shall pre-
18	pare and submit to the appropriate committees
19	of Congress, an annual report on relevant devel-
20	opments concerning the matters referred to in
21	subparagraphs (A) through (F) of paragraph
22	(1).
23	"(B) RECOMMENDATIONS.—If, with re-
24	spect to a report submitted under subparagraph
25	(A), the Secretary of Health and Human Serv-

1 ices determines that States are not making 2 progress in facilitating the provision of tele-3 health services across State lines by eliminating 4 unnecessary requirements, adopting reciprocal licensing arrangements for telehealth services, 6 implementing uniform requirements for tele-7 health licensure, or other means, the Secretary 8 shall include in the report recommendations 9 concerning the scope and nature of Federal ac-10 tions required to reduce licensure as a barrier 11 to the interstate provision of telehealth services.

12 (f) Effective Date.—The amendments made by 13 this section shall take effect on the date of enactment of 14 this Act.

15 SEC. 502. JOINT WORKING GROUP ON TELEHEALTH.

- 16 (a) IN GENERAL.—
- 17 (1) REDESIGNATION.—The Joint Working
 18 Group on Telemedicine, established by the Secretary
 19 of Health and Human Services, shall hereafter be
 20 known as the "Joint Working Group on Telehealth"
 21 with the chairperson being designated by the Office
 22 for the Advancement on Telehealth.
- (2) Representation of Rural areas.—The
 Joint Working Group on Telehealth shall ensure

1	that individuals that represent the interests of rural
2	areas are members of the Group.
3	(3) Mission.—The mission of the Joint Work-
4	ing Group on Telehealth is—
5	(A) to identify, monitor, and coordinate
6	Federal telehealth projects, data sets, and pro-
7	grams;
8	(B) to analyze—
9	(i) how telehealth systems are expand-
10	ing access to health care services, edu-
11	cation, and information;
12	(ii) the clinical, educational, or admin-
13	istrative efficacy and cost-effectiveness of
14	telehealth applications; and
15	(iii) the quality of the telehealth serv-
16	ices delivered; and
17	(C) to make further recommendations for
18	coordinating Federal and State efforts to in-
19	crease access to health services, education, and
20	information in rural and underserved areas.
21	(4) Annual reports.—Not later than two
22	years after the date of enactment of this Act and
23	each January 1 thereafter the Joint Working Group
24	on Telehealth shall report to Congress on the status

1	of the Group's mission and the state of the tele-
2	health field generally.
3	(b) Report Specifics.—The annual report required
4	under subsection (a)(3) shall provide—
5	(1) an analysis of—
6	(A) the matters described in subsection
7	(a)(3)(B);
8	(B) the Federal activities with respect to
9	telehealth; and
10	(C) the progress of the Joint Working
11	Group on Telehealth's efforts to coordinate
12	Federal telehealth programs; and
13	(2) recommendations for a coordinated Federal
14	strategy to increase health care access through tele-
15	health.
16	(c) Authorization of Appropriations.—There
17	are authorized to be appropriated such sums as are nec-
18	essary for the Joint Working Group on Telehealth to carry
19	out this section.
20	Subtitle B—Development of
21	Telehealth Networks
22	SEC. 511. DEVELOPMENT.
23	(a) In General.—The Secretary of Health and
24	Human Services (in this subtitle referred to as the "Sec-
25	retary"), acting through the Director of the Office for the

- 1 Advancement of Telehealth (of the Health Resources and
- 2 Services Administration), shall provide financial assistance
- 3 (as described in subsection (b)(1)) to recipients (as de-
- 4 scribed in subsection (c)(1)) for the purpose of expanding
- 5 access to health care services for individuals in rural and
- 6 frontier areas through the use of telehealth.

7 (b) Financial Assistance.—

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- (1) In general.—Financial assistance shall consist of grants or cost of money loans, or both.
- (2) FORM.—The Secretary shall determine the portion of the financial assistance provided to a recipient that consists of grants and the portion that consists of cost of money loans so as to result in the maximum feasible repayment to the Federal Government of the financial assistance, based on the ability of the recipient to repay and full utilization of funds made available to carry out this subtitle.

(3) Loan forgiveness program.—

(A) ESTABLISHMENT.—With respect to cost of money loans provided under this section, the Secretary shall establish a loan forgiveness program under which recipients of such loans may apply to have all or a portion of such loans forgiven.

1	(B) REQUIREMENTS.—A recipient de-
2	scribed in subparagraph (A) that desires to
3	have a loan forgiven under the program estab-
4	lished under such paragraph shall—
5	(i) within 180 days of the end of the
6	loan cycle, submit an application to the
7	Secretary requesting forgiveness of the
8	loan involved;
9	(ii) demonstrate that the recipient has
10	a financial need for such forgiveness;
11	(iii) demonstrate that the recipient
12	has met the quality and cost-appropriate-
13	ness criteria developed under subparagraph
14	(C); and
15	(iv) provide any other information de-
16	termined appropriate by the Secretary.
17	(C) Criteria.—As part of the program
18	established under subparagraph (A), the Sec-
19	retary shall establish criteria for determining
20	the cost-effectiveness and quality of programs
21	operated with loans provided under this section.
22	(c) Recipients.—
23	(1) APPLICATION.—To be eligible to receive a
24	grant or loan under this section an entity described
25	in paragraph (2) shall, in consultation with the

1	State office of rural health or other appropriate
2	State entity, prepare and submit to the Secretary and
3	application, at such time, in such manner, and con-
4	taining such information as the Secretary may re-
5	quire, including—
6	(A) a description of the anticipated need
7	for the grant or loan;
8	(B) a description of the activities which the
9	entity intends to carry out using amounts pro-
10	vided under the grant or loan;
11	(C) a plan for continuing the project after
12	Federal support under this section is ended;
13	(D) a description of the manner in which
14	the activities funded under the grant or loan
15	will meet health care needs of underserved rural
16	populations within the State;
17	(E) a description of how the local commu-
18	nity or region to be served by the network or
19	proposed network will be involved in the devel-
20	opment and ongoing operations of the network
21	(F) the source and amount of non-Federal
22	funds the entity would pledge for the project
23	and

1	(G) a showing of the long-term viability of
2	the project and evidence of health care provider
3	commitment to the network.
4	The application should demonstrate the manner in
5	which the project will promote the integration of
6	telehealth in the community so as to avoid redun-
7	dancy of technology and achieve economies of scale.
8	(2) Eligible entities.—An entity described
9	in this paragraph is a hospital or other health care
10	provider in a health care network of community-
11	based health care providers that includes at least—
12	(A) two of the following:
13	(i) community or migrant health cen-
14	ters;
15	(ii) local health departments;
16	(iii) nonprofit hospitals;
17	(iv) private practice health profes-
18	sionals, including rural health clinics;
19	(v) other publicly funded health or so-
20	cial services agencies;
21	(vi) skilled nursing facilities;
22	(vii) county mental health and other
23	publicly funded mental health facilities;
24	and

1	(viii) providers of home health serv-
2	ices; and
3	(B) one of the following, which must dem-
4	onstrate use of the network for purposes of
5	education and economic development (as re-
6	quired by the Secretary):
7	(i) a public school;
8	(ii) a public library;
9	(iii) a university or college;
10	(iv) a local government entity; or
11	(v) a local nonhealth-related business
12	entity.
13	An eligible entity may include for-profit entities so
14	long as the network grantee is a nonprofit entity.
15	(d) Priority.—The Secretary shall establish proce-
16	dures to prioritize financial assistance under this subtitle
17	considering whether or not the applicant—
18	(1) is a health care provider in a rural health
19	care network or a health care provider that proposes
20	to form such a network, and the majority of the
21	health care providers in such a network are located
22	in a medically underserved, health professional
23	shortage area, or mental health professional short-
24	age areas;

- 1 (2) can demonstrate broad geographic coverage 2 in the rural areas of the State, or States in which 3 the applicant is located;
 - (3) proposes to use Federal funds to develop plans for, or to establish, telehealth systems that will link rural hospitals and rural health care providers to other hospitals, health care providers, and patients;
 - (4) will use the amounts provided for a range of health care applications and to promote greater efficiency in the use of health care resources;
 - (5) can demonstrate the long-term viability of projects through cost participation (cash or in-kind);
 - (6) can demonstrate financial, institutional, and community support for the long-term viability of the network; and
 - (7) can demonstrate a detailed plan for coordinating system use by eligible entities so that health care services are given a priority over non-clinical uses.
- 21 (e) MAXIMUM AMOUNT OF ASSISTANCE TO INDI-22 VIDUAL RECIPIENTS.—The Secretary may establish the 23 maximum amount of financial assistance to be made avail-24 able to an individual recipient for each fiscal year under 25 this subtitle, and establish the term of the loan or grant,

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1	by publishing notice of the maximum amount in the Fed-
2	eral Register.
3	(f) Use of Amounts.—
4	(1) In general.—Financial assistance pro-
5	vided under this subtitle shall be used—
6	(A) with respect to cost of money loans, to
7	encourage the initial development of rural tele-
8	health networks, expand existing networks, or
9	link existing networks together; and
10	(B) with respect to grants, as described in
11	paragraph (2).
12	(2) Grants and loans.—The recipient of a
13	grant or loan under this subtitle may use financial
14	assistance received under such grant or loan for the
15	acquisition of telehealth equipment and modifica-
16	tions or improvements of telecommunications facili-
17	ties including—
18	(A) the development and acquisition
19	through lease or purchase of computer hard-
20	ware and software, audio and video equipment,
21	computer network equipment, interactive equip-
22	ment, data terminal equipment, and other fa-
23	cilities and equipment that would further the
24	purposes of this section;

1	(B) the provision of technical assistance
2	and instruction for the development and use of
3	such programming equipment or facilities;
4	(C) the development and acquisition of in-
5	structional programming;
6	(D) demonstration projects for teaching or
7	training medical students, residents, and other
8	health profession students in rural training
9	sites about the application of telehealth;
10	(E) transmission costs, maintenance of
11	equipment, and compensation of specialists and
12	referring health care providers;
13	(F) development of projects to use tele-
14	health to facilitate collaboration between health
15	care providers;
16	(G) electronic archival of patient records;
17	(H) collection and analysis of usage statis-
18	tics and data that can be used to document the
19	cost-effectiveness of the telehealth services; or
20	(I) such other uses that are consistent with
21	achieving the purposes of this section as ap-
22	proved by the Secretary.
23	(3) Expenditures in rural areas.—In
24	awarding a grant or cost of money loan under this
25	section the Secretary shall ensure that not less than

- 1 50 percent of the grant or loan award is expended
- 2 in a rural area or to provide services to residents of
- 3 rural areas.
- 4 (g) Prohibited Uses.—Financial assistance re-
- 5 ceived under this section may not be used for any of the
- 6 following:
- 7 (1) To build or acquire real property.
- 8 (2) In the case of the grant program, expendi-
- 9 tures to purchase or lease equipment to the extent
- the expenditures would exceed more than 40 percent
- of the total grant funds.
- 12 (3) To purchase or install transmission equip-
- ment (such as laying cable or telephone lines, micro-
- wave towers, satellite dishes, amplifiers, and digital
- switching equipment).
- 16 (4) For construction, except that such funds
- may be expended for minor renovations relating to
- the installation of equipment.
- 19 (5) Expenditures for indirect costs (as deter-
- 20 mined by the Secretary) to the extent the expendi-
- 21 tures would exceed more than 20 percent of the total
- grant or loan.
- 23 SEC. 512. ADMINISTRATION.
- (a) Nonduplication.—The Secretary shall ensure
- 25 that facilities constructed using financial assistance pro-

- 1 vided under this subtitle do not duplicate adequately es-
- 2 tablished telehealth networks.
- 3 (b) Loan Maturity.—The maturities of cost of
- 4 money loans shall be determined by the Secretary, based
- 5 on the useful life of the facility being financed, except that
- 6 the loan shall not be for a period of more than 10 years.
- 7 (c) Loan Security and Feasibility.—The Sec-
- 8 retary shall make a cost of money loan only if the Sec-
- 9 retary determines that the security for the loan is reason-
- 10 ably adequate and that the loan will be repaid within the
- 11 period of the loan.
- 12 (d) Coordination With Other Agencies.—The
- 13 Secretary shall coordinate, to the extent practicable, with
- 14 other Federal and State agencies with similar grant or
- 15 loan programs to pool resources for funding meritorious
- 16 proposals in rural areas.
- 17 (e) Informational Efforts.—The Secretary shall
- 18 establish and implement procedures to carry out informa-
- 19 tional efforts to advise potential end users located in rural
- 20 areas of each State about the program authorized by this
- 21 subtitle.
- 22 SEC. 513. GUIDELINES.
- Not later than 180 days after the date of enactment
- 24 of this Act, the Secretary shall issue guidelines to carry
- 25 out this subtitle.

1 SEC. 514. AUTHORIZATION OF APPROPRIATIONS.

- 2 There are authorized to be appropriated to carry out
- 3 this subtitle, \$25,000,000 for fiscal year 2000, and such
- 4 sums as may be necessary for each of the fiscal years 2001

5 through 2006.

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